

A PENNSYLVANIA LEGISLATOR'S GUIDE

From State Representative

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2017

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PENNSYLVANIA'S FEDERAL FACILITIES AND MILITARY BASES: Impact of REAL ID rule enforcement on Pennsylvania Driver's licenses and IDs on June 6, 2017

REAL ID ENFORCEMENT BY THE U.S. GOVERNMENT 2015 TO 2018

The August 2015 guidance for Federal agencies regarding REAL ID enforcement is in force for non-compliant states. Consistent with "Executive Order 12977 (October 19, 1995), REAL ID Act of 2005 Implementation: An Interagency Security Committee Guide," enforcement is intended to be applied to all buildings and facilities in the United States occupied by Federal employees for nonmilitary activities. These include existing owned, to be purchased, or leased facilities; stand-alone facilities; Federal campuses; individual facilities on Federal campuses; and special-use facilities.

Current phase of enforcement: 3B

Phase 3 applies to "semi-restricted" Federal facilities (or parts of a facility), which are accessible to the general public but subject to ID-based access control. The start date for each facility is based on its Facility Security Level classification, with facilities having a Facility Security Level of 1 or 2 beginning on January 19, 2015 (Phase 3A), and facilities having a Facility Security Level of 3, 4 or 5, as well as military facilities, beginning on October 10, 2015 (Phase 3B).¹

Note that Phase 2, applied to 217 restricted Federal facilities, remains in force from its initiation on July 24, 2014. Phase 4 (Aircraft) is scheduled for January 2018. Federal facilities NOT subject to REAL ID enforcement are Federal courthouses and Federal penitentiaries, except those with restricted areas or semi-restricted areas. Factual data in this paper is for the Commonwealth (state) of Pennsylvania, as of February 24, 2017, addressing specific Federal buildings and military bases where REAL ID enforcement is anticipated, affecting primarily commercial enterprise workers needing to access buildings and bases, visitors, and families of employees and military personnel.

ID Requirements Are Changing

Starting **January 22, 2018**, you will need an alternate ID to fly if you have a driver's license or ID issued by any of the following states:

- Kentucky
- Maine
- Minnesota
- Missouri
- Montana
- Oklahoma
- Pennsylvania
- South Carolina
- Washington

For REAL ID Act information and a list of acceptable IDs, visit **tsa.gov**.

The REAL ID Act (PL 109-13) establishes the minimum security standards for state-issued driver's licenses and identification cards and prohibits federal agencies, like TSA, from accepting licenses and identification cards for certain official purposes, including boarding federally regulated commercial aircraft, from states that do not meet these standards.

Homeland Security

(TSA notice placed at Pennsylvania airports in January 2017.)

1. REAL ID Act of 2005 Implementation: An ISC Guide-August 2015 Publication of the Interagency Security Committee.

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Total Federal building facility locations in Pennsylvania: 257²



For security reasons, Federal agencies do not publically list which buildings are restricted or semi-restricted. The map³ on the next page shows the geographic location of Federal buildings in Pennsylvania, which fall into categories subject to REAL ID enforcement as having Facility Security Levels 1 through 5. The primary economic effects on Pennsylvania's noncompliance in 2017 will be on commercial enterprises needing access to military bases and people meeting with regulatory officials regarding permits, investigations and inspections. Also impacted will be commercial vendors who deliver products or services to federal buildings, which are restricted or include restricted or semi-restricted areas. Convention planning for 2018 will be impacted because of anticipated airport delays.

Federal agency offices usually subject to REAL ID identification requirements:

Environmental Protection Agency (EPA)
Food & Drug Administration (FDA)
Department of Energy (DOE)⁴

Pennsylvania military installations where REAL ID enforcement will occur

Carlisle Barracks Army Base

Carlisle, PA

Economic Impact: The facility generates \$150 million in annual military and civilian payroll and contracts; 54 percent of Carlisle Barracks households earn \$100,000 or more (government pay only); Approximately 3,247 students, faculty, staff/workforce are on post at Carlisle Barracks on any given day; About 51,000 military retirees and 52,000 retiree family members rely on Carlisle Barracks for medical, financial and personal services.⁵

Letterkenny Army Depot

Chambersburg, PA

Economic Impact: The depot is the largest employer in Franklin County and adds over one-quarter of a billion dollars annually to the region's economy.⁶

New Cumberland Army Depot

Fairview, PA

New Cumberland Army Depot (NCAD) employs about 3,000 civilian and 100 military personnel, making it one of the area's top 10 employers. The impact on central Pennsylvania's economy is significant, with more than \$240 million per year spent on payroll and related expenses.⁷

Tobyhanna Army Depot

Tobyhanna, PA

The depot is a logistics center for the U.S. Department of Defense (DoD), specializing in electronic systems and located in Monroe County, near Tobyhanna, Pa. It is the largest employer in northeastern Pennsylvania, with more than 5,000 personnel working at the installation. Tobyhanna's total regional annual economic impact is \$3.1 billion and its presence creates 12,360 regional jobs.⁸



2. Government Services Administration; Inventory of Owned and Leased Properties; www.iolp.gsa.gov/iolp.

3. Government Services Administration; Inventory of Owned and Leased Properties; www.iolp.gsa.gov/iolp.

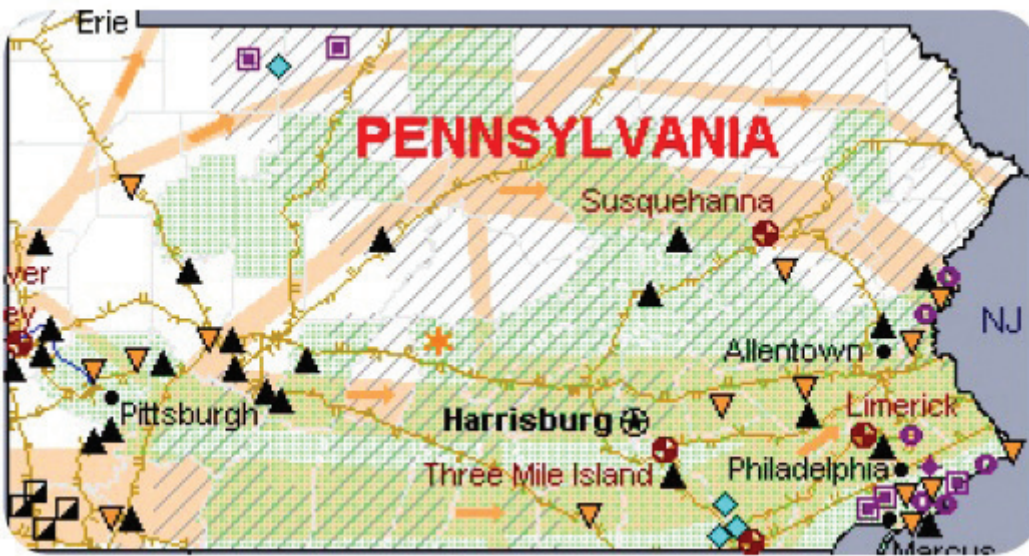
4. One of EPA's 10 regional offices is located at 1650 Arch St #2, Philadelphia, PA 19103; FDA – Philadelphia District Office U.S. Customhouse, Rm. 900 2nd and Chestnut Streets, Philadelphia, PA 19106; (3) Department of Energy- Pittsburgh location of the National Energy Technology Lab, which includes other DOE offices co-located at the restricted facility.

5. Economic impact, military value and future of the U.S. Army War College and Carlisle Barracks, presentation of Cumberland Area Economic Development Corp., 2014.

6. www.letterkenny.army.mil/history.html.

7. www.globalsecurity.org/military/facility/new-cumberland.htm

8. www.tobyhanna.army.mil/about/facts_figures/Facts%20and%20Figures.pdf



Pennsylvania nuclear power stations where REAL ID enforcement will occur

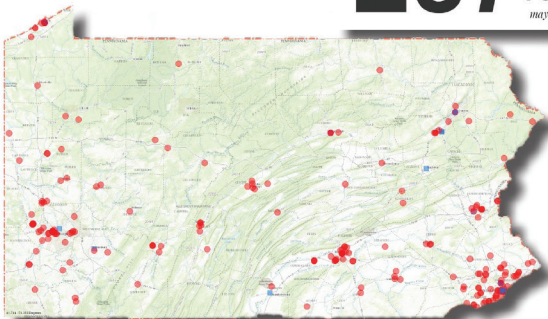
Enforcement will inconvenience vendors, but will have little effect on the public. Routine visitors will be able to obtain passes distributed with the local discretion of the individual plant's management.

Name	Location (County)	Status
Beaver Valley Nuclear Generating Station	Beaver	Operational
Limerick Nuclear Power Plant	Montgomery	Operational
Peach Bottom Nuclear Generating Station	York	Operational
Susquehanna Steam Electric Station	Luzerne	Operational



Federal buildings NOT likely to post REAL ID enforcement notices

257 Federal buildings in the Commonwealth of Pennsylvania may be subject to REAL ID enforcement



Note: As of this writing, it is not yet apparent whether the National Guard bases in Pennsylvania will be subject to REAL ID enforcement in semi-restricted areas reserved exclusively for military use.

- Federal courthouses.
- General Services Administration (GSA) buildings which house diverse public benefits offices, including immigration services and federal law enforcement agencies.
- Veterans Administration hospitals/facilities and stand-alone service centers.
- Social Security offices.
- Internal Revenue Service offices.
- Department of Interior agencies.
- National parks and monuments.

Multi-tenant facilities

In multi-tenant facilities, the FSL (or in a single-tenant facility, the individual responsible for security decisions) should take into consideration the access needs of the facility's visitors and their purpose for accessing the facility when developing access policies. As there is no requirement to produce a REAL ID Act-compliant ID to enter a Federal facility for accessing health or life preserving services (including hospitals and health clinics), law enforcement (including participating in law enforcement proceedings or investigations), participating in constitutionally protected activities (including a defendant's or spectator's access to court proceedings, access by jurors or potential jurors), voting or registering to vote, or applying for or receiving Federal benefits, policies developed should not require the visitor to produce an ID for entry.⁹



Definitions in use for REAL ID enforcement (partial list) pertinent to non-compliant states' residents:

Facility Security Level (FSL):

A categorization based on the analysis of several security-related factors, which serves as the basis for the implementation of physical security measures specified in ISC standards. Extended Definition: The five factors quantified to determine the FSL are: mission criticality, symbolism, facility population, facility size, and threat to tenant agencies, as well as additional intangible factors.

Federal Facility:

Government-leased and -owned facilities in the United States (inclusive of its territories) occupied by Federal employees for nonmilitary activities.

ID-based Access Control:

Policies and practices requiring the presentation, inspection, and acceptance of a visitor's photo identification document for accessing a Federal facility.

Knowledge-based Authentication:

A method of authentication which seeks to prove the identity of someone using the knowledge of personal information associated with the asserted identity. It may use information sent to the individual in advance as part of the access control process or use answers to questions generated from a wider base of personal information (e.g., previous addresses) to which the agency has access.

Restricted Area:

A Federal facility (or part of a facility) only available to agency personnel, contractors, and their guests. Also referred to as Controlled, Limited, or Exclusion areas.

Semi-restricted Area:

A Federal facility (or part of a facility) available to the general public but subject to ID-based access control.

9. REAL ID Act of 2005 Implementation: An ISC Guide- August 2015 Publication of the Interagency Security Committee. Page 2.